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BEFORE THE DISCIPLINARY BOARD WASHINGTON STATE BAR ASSOCIATION

SAMUEL CAMPBELL MARSH

Lawyer (WSBA No. 43756)

Proceeding No. 14#00087

FINDINGS AND RECOMMENDATIONS

The final disciplinary hearing in this matter was held on May 23, 2017, at the offices of the Washington State Bar Association. The hearing took place pursuant to Rule 10.13 of the Rules for Enforcement of Lawyer Conduct (the "ELCs").

Francesca D'Angelo, Esquire, represented the Office of Disciplinary Counsel (the "ODC"). The Respondent, Mr. Marsh, who had proceeded pro se throughout the matter, did not appear at the hearing. The Hearing Officer's Order Denying Request for Continuance, entered on May 25, 2017, describes the events that occurred immediately prior to the hearing. Other orders entered in this matter describe the continuances and delays that have afflicted this proceeding from the outset. The facts described in those orders, and particularly those outlined in the Order entered on May 25, cause the Hearing Officer to conclude, for purposes of ELC 10.13(b), that Mr. Marsh was given ample and proper notice of the hearing and that he

failed to attend the hearing without good cause. This failure gives rise to the consequences described in ELC 10.13(b)(1) and (2).¹

For purposes of the hearing, the ODC bears the burden of offering substantial evidence to support factual propositions, and of establishing acts of misconduct by a clear preponderance of the evidence. Substantial evidence is evidence sufficient "to persuade a fair-minded, rational person of the truth of a declared premise," while the clear preponderance standard "requires more proof than simple preponderance, but less than beyond a reasonable doubt." *In re Marshall*, 160 Wn.2d 317, 330 (2007). In formulating these findings and recommendations, the Hearing Officer has evaluated the evidence and the allegations with these standards in mind.

ALLEGATIONS CONTAINED IN COMPLAINT

By Order dated December 12, 2014, the Review Committee of the Disciplinary Board of the Washington State Bar Association directed that a public hearing be held in response to certain allegations made against Mr. Marsh. The ODC filed the Formal Complaint in this matter on February 3, 2015. The Formal Complaint alleged generally that Mr. Marsh, a sole practitioner specializing in immigration law, had undertaken to represent an individual by the name of Jose Hernandez from late 2012 through early 2013 in connection with Mr. Hernandez's apprehension and potential deportation to Mexico following an arrest in Oregon on drug charges.² The Formal Complaint alleges at Count 1 that Mr. Marsh failed to satisfy the standards of competence and diligence imposed by Rules 1.1 and 1.3 of the Rules of Professional Conduct (the "RPCs") in his handling of Mr. Hernandez's affairs. At Count 2, the

Rather than recount the findings contained in the Order entered on May 25 in detail here, the Hearing Officer will consider those findings to be incorporated into this Decision by reference.

² The Formal Complaint, along with certain of the exhibits introduced into evidence at the hearing, refer to Mr. Hernandez as "Hernandez-Orozco." Other exhibits, however, refer to him only as "Hernandez," and the witnesses used that name, rather than "Hernandez-Orozco." This Decision will refer to him as "Hernandez."

Formal Complaint alleges that Mr. Marsh knowingly submitted to Immigration and Customs Enforcement ("ICE") and to the United States Immigration Court documents to which Mr. Hernandez's signature had been forged, in violation of RPCs 3.3(a) (knowing misstatements to a tribunal), 4.1(a) (false statements to a third person), 8.4(b) (criminal act reflecting adversely on lawyer's fitness), 8.4(c) (conduct involving dishonesty, fraud, deceit or misrepresentation) and/or 8.4(i) (moral turpitude or corruption reflecting disregard for rule of law). Mr. Marsh's Answer, dated April 16, 2015, admits the general contours of his attorney-client relationship with Mr. Hernandez and the procedural history with ICE and the Immigration Court, but, as to allegations of misconduct, either denies them or asserts a privilege against self-incrimination.

By way of remedy, the Formal Complaint identified the "possible dispositions" as "disciplinary action, probation, restitution, and assessment of the costs and expenses of these proceedings." In its Hearing Brief and at the hearing, the ODC specifically recommended that Mr. Marsh be disbarred. Mr. Marsh did not submit prehearing briefing on the merits, and, as noted above, did not appear at the hearing itself.

FINDINGS OF FACT

At the hearing, the ODC offered live testimony from Amy Hernandez, Jose Hernandez and Erica Schommer (via Skype) and a declaration from Timothy P. Nishimura. Based upon this testimony and the exhibits admitted into evidence during the course of the hearing, the Hearing Officer finds the following as fact:

 Samuel Marsh was admitted to the practice of law in Washington on June 3,
 At all relevant times, Mr. Marsh specialized in immigration law, maintaining offices in Chehalis, Washington, and, for a time, Del Mar, California.

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- 2. In approximately September of 2012, Mr. Hernandez was arrested and jailed in Douglas County, Oregon, on drug possession charges. Because Mr. Hernandez, who was born in Mexico and had come to the United States as a child, previously had been deported but had returned to the United States, his arrest on drug charges resulted in an "immigration hold" being placed against him while in local custody in Oregon. The effect of this hold was to ensure that once his criminal charges were resolved and he was released from local custody, he would be transferred immediately to ICE custody, where, it was presumed, a process for his removal to Mexico would begin.
- 3. Recognizing this, Mr. Hernandez's then-girlfriend, Amy Anderson (Ms. Anderson and Mr. Hernandez were married in October of 2012, after which she became known as Amy Hernandez) began to search for immigration counsel. At some point in September of 2012, Ms. Hernandez located Mr. Marsh through an advertisement Mr. Marsh had placed on Craigslist. In November of 2012, after one or more no-charge consultations, Mr. Marsh and Ms. Hernandez (acting on behalf of Mr. Hernandez, who was still incarcerated on the drug charges) entered into a retainer agreement (Exhibit A-6) pursuant to which Mr. Marsh charged a flat fee of \$5,000 for his services. Ms. Hernandez made an initial payment of \$1,200 at the time the retainer agreement was signed, and later made two monthly payments of \$300, for a total fee payment to Mr. Marsh of \$1,800.
- 4. Before and at the time he was engaged, Mr. Marsh told Ms. Hernandez that it was important he be engaged quickly so that he could request Mr. Hernandez's immigration file and begin work. Though Ms. Hernandez requested confirmation from Mr. Marsh several times during the representation (which ended in February of 2013) that Mr. Marsh had, in fact, requested Mr. Hernandez's immigration records (via, among other methods, a Freedom of

- 5. On January 2, 2013, Mr. Hernandez pleaded no contest to drug possession in Douglas County, Oregon, and was sentenced to time served. ICE took possession of Mr. Hernandez immediately thereafter and transferred him to the Northwest Detention Center in Tacoma, Washington (the "NDC"), where he arrived on January 5, 2013.
- 6. On January 7, 2013, Ms. Hernandez asked Mr. Marsh by text about the status of the filing of both a G-28 form (notice of appearance of attorney) and Mr. Marsh's planned motions to stay Mr. Hernandez's deportation and to reopen his immigration case. (Exhibit A-1, p. 2) Following up on January 8, Ms. Hernandez asked Mr. Marsh if "Jose need[s] to sign any of it?" (*Id.*, p. 3) In response to Mr. Marsh's suggestion that Ms. Hernandez should actually file the materials herself with the Immigration Court at the NDC in Tacoma (using forms he would fax to her), Ms. Hernandez expressed concern about whether the Immigration Court would accept faxed, rather than original, materials. Mr. Marsh responded that Ms. Hernandez should "just make sure it doesn't show the fax info on the top or bottom of the page or white it out and recopy. Trace over my signature if necessary." (*Id.*) Later that day, and despite what he earlier

³ Erica Schommer, an experienced immigration law practitioner who is now a clinical assistant professor at the St. Mary's University School of Law in San Antonio, Texas (and who succeeded Mr. Marsh as Mr. Hernandez's attorney in 2013), testified that FOIA requests for client files are often among the first steps taken in a representation of this type, and that these requests require a client signature. Though Mr. Marsh told Ms. Hernandez by text on January 26, 2013 that he "did a FOIA request" (Exhibit A-1 at p. 5), there is no evidence that Mr. Marsh ever asked Mr. Hernandez to sign a FOIA request or ever sent materials to Ms. Hernandez or Mr. Hernandez for that purpose, and a copy of an actual FOIA request was not included in the record.

⁴ The evidence established that text message exchanges were an important, and perhaps the primary, method by which Ms. Hernandez and Mr. Marsh communicated during the course of the engagement.

had told Ms. Hernandez, Mr. Marsh concluded that the documents would need to be filed with the Immigration Court "in LA," rather than with the Immigration Court in Tacoma. He told Mr. Hernandez that he would file the materials himself in Los Angeles, provided Ms. Hernandez immediately deposit \$60 into his bank account to cover fuel expense for the trip (from his office in Del Mar to Los Angeles), which Ms. Hernandez did (though she actually deposited \$100). (*Id.*)

- Angeles on January 9, 2013. Mr. Marsh then faxed a copy of certain of the filed materials to the ICE Officer handling Mr. Hernandez's matter, Officer Renner, that afternoon. (Exhibits A-23, A-24 and A-26) These materials consisted of a G-28 form (notice of appearance and consent by petitioner), an I-246 form (application for stay), a Fee Waiver Request, and motions to stay deportation and to reopen Mr. Hernandez's immigration case. Each of the G-28, the I-246 and the Fee Waiver Request carries what purports to be the signature of Jose Hernandez. The signatures on the I-246 and the Fee Waiver Request documents are submitted under penalty of perjury.⁵
- 8. The evidence that Mr. Hernandez did not sign any of these documents is compelling. Ms. Hernandez testified that, despite asking Mr. Marsh if "Jose need[ed] to sign" the documents, Mr. Marsh did not provide copies of these documents (blank or otherwise) to her before he filed them with the Immigration Court in Los Angeles, and faxed them to ICE Officer

⁵ In this regard, it was pointed out during the hearing that the I-246 form purportedly signed by Mr. Hernandez includes a representation that he had not been "arrested by police or other law enforcement agency." (Exhibit A-18) This is not true, as Mr. Hernandez had been arrested at least three times, and had come into custody in this matter as a result of a police arrest. As for the Fee Waiver Request, it indicates that Mr. Hernandez had no cash or financial assistance available to him and no household expenses, though Mr. Hernandez testified that his family typically provided \$20 to \$40 to him every two weeks while in custody, and that he actually did have household expenses with Ms. Hernandez, to whom he had become married by the time the document was filed.

Renner, on January 9, 2013. Ms. Hernandez testified that she saw these materials for the first time on January 14, 2013, as part of a package of materials Mr. Marsh sent by regular mail to her home (copies of the signature-bearing documents included in the package sent to Ms. Hernandez are at Exhibits A-17, A-18 and A-19). At the time, she did not review them closely, and apparently did not notice that they contained what purported to be her husband's signatures. Mr. Hernandez testified that he never met Mr. Marsh in person, spoke to him only once, briefly, by telephone (as discussed below), that he did not sign the G-28, the I-246 or the Fee Waiver Request included at Exhibits A-17, A-18 and A-19, and collected at Exhibit A-26, and that he did not recognize the signatures. In a Declaration dated March 1, 2014 (Exhibit A-61), Timothy P. Nishimura, a Forensic Document Examiner retained by the Washington State Bar Association, opined that, based upon a comparison with certain of Mr. Hernandez's known genuine signatures, the signatures attributed to Mr. Hernandez on the G-28, the I-246 and the Fee Waiver Request are "non-genuine, i.e. not written by Jose M. Hernandez-Orozco." (*Id.* at ¶ 7) There is no contrary evidence in the record to support the proposition that Mr. Hernandez did, in fact, sign any of these materials.

9. In light of the foregoing, the Hearing Officer finds that the signatures attributed to Mr. Hernandez on the G-28, the I-246 and the Fee Waiver Requests are not, in fact, Mr. Hernandez's signatures. At some point, Mr. Marsh either signed the documents himself or procured a signature for the documents from some other person who was not Mr. Hernandez. Then, on January 9, 2013, without informing Ms. Hernandez or Mr. Hernandez that a signature that was not Mr. Hernandez's had been affixed to the documents, and without providing to them pre-filing drafts or copies, Mr. Marsh knowingly caused the documents to be filed with the

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Immigration Court in Los Angeles and to be delivered by facsimile to Mr. Hernandez's ICE Officer.

- 10. The Immigration Court denied the Request for Stay on January 9, 2013, the same day it was filed. Though it is not clear when Mr. Marsh himself learned of this, he informed Ms. Hernandez of the denial on January 16, 2013.
- 11. On January 23, 2013, the Department of Homeland Security filed an Opposition to the Motion to Reopen that Mr. Marsh had filed for Mr. Hernandez on January 9, 2013. (Exhibit A-35) Mr. Marsh did not send Ms. Hernandez a copy of that Opposition. On January 24, 2013, the Immigration Judge issued an opinion denying Mr. Hernandez's Motion to Reopen, noting that the Motion did not include the required I-589 form (application for asylum) or any evidence supporting the Motion's claim that he and members of his family had been subjected to threats and harassment. Evidence of this sort – and particularly, given the Motion's reliance upon Mr. Hernandez's purported right to asylum, the I-589 form - was necessary to bring the Motion within an exception to what otherwise was the time limitation for such filings imposed by applicable regulations. (Exhibit A-37) Mr. Marsh did not send a copy of this opinion to Ms. Hernandez or Mr. Hernandez. Two weeks later, on February 7, 2013, Ms. Hernandez asked Mr. Marsh by text whether he had "heard anything back from the la court for the motion to reopen." (Exhibit A-1 at p. 7) Mr. Marsh apparently did not respond to this question and there is no evidence that he ever informed Ms. Hernandez that the Motion to Reopen actually had been denied on January 24, 2013.
- 12. Ms. Schommer testified that Mr. Marsh's Motion to Reopen was "deficient in essentially every single way," that it "[a]bsolutely [did] not" meet the standards of minimal competence for an immigration lawyer and that it was "so deficient that . . . it's a great example

of ineffective assistance of counsel." According to Ms. Schommer, whose testimony the 2 Hearing Officer found to be quite knowledgeable and credible, it is both procedurally and 3 substantively essential that a motion to reopen an immigration case in this context - which is to 4 say, one filed long after the removal order had been entered, and which relied upon an asylum 5 request as a basis for relief from the 90-day time bar for such motions – include an I-589 asylum request form supported by substantial evidence of changed circumstances in the country of 6 7 origin. Ms. Schommer testified that the development of this evidentiary support typically 8 requires meetings with the client to develop individualized factual presentations, which are then submitted along with current information about conditions in the country at issue. 9 10 Ms. Schommer alluded in her testimony to the I-589 materials she later submitted as 11 Mr. Hernandez's successor counsel in connection with a successful motion to withhold removal. (Exhibit A-59) These materials are comprehensive and include a substantial amount of 12 13 information about Mr. Hernandez and his background. Ms. Schommer also testified that a 14 detainee typically may file only a single motion to reopen an immigration case, so it is 15 important that care be taken in the preparation of the evidence and arguments to support the 16 motion, lest the opportunity be wasted. 13. Mr. Marsh never met with Mr. Hernandez⁶ and failed to support the Motion to Reopen filed on January 9, 2013 with any I-589 materials at all. Instead, despite

Ms. Schommer's testimony that I-589 asylum materials must accompany a motion to reopen (a perspective confirmed by the Immigration Judge's opinion of January 24, 2013), Mr. Marsh's

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Motion to Reopen said only that Mr. Hernandez "would like to be allowed to submit an I-589 based on 'religion' and 'social group membersip,' as well as 'political' party membership." (Exhibit A-24 at ¶ 12) (emphasis added) The evidence suggests, and the Hearing Officer finds, that Mr. Marsh's handling of Mr. Hernandez's Motion to Reopen was procedurally and substantively inadequate and fell below the standard of competence to be expected of a practitioner in this area.

suggested to Ms. Hernandez that he would file a motion seeking a bond as a method of preventing Mr. Hernandez's removal. After Mr. Hernandez's motion for stay was denied, Ms. Hernandez began to revisit with Mr. Marsh the idea of moving for a bond, though she expressed to Mr. Marsh some concerns about Mr. Hernandez's eligibility for this relief in light of his prior drug charges and the length of his detention at NDC. (Exhibit A-36) Mr. Marsh apparently did not respond directly to these substantive questions, though in response to Ms. Hernandez's email of January 26, 2013, in which she again asked about the merits of a bond motion in light of the drug issue, Mr. Marsh responded "I don't get why you would ask the first one [regarding the bond] . . . who cares, I'm not gonna not do the bond hearing just because might say no, shit they could say no without the drug charges." (Exhibit A-40) Ms. Hernandez had raised concerns about the merits of a bond motion because of what Mr. Hernandez and others had told her. Put Ms. Hernandez testified that because her and her husband's "hired"

⁷ Mr. Hernandez testified that it widely understood among those in custody that if a detainee had been

apprehended on drug charges, the detainee would not be eligible for a bond until the detainee had been in custody for at least six months. Ms. Hernandez testified that Mr. Hernandez had passed this information on to her, and that this is why she raised the question with Mr. Marsh. Ms. Schommer's testimony

confirmed that the view of the law on this point held by those in custody with Mr. Hernandez was, in fact,

correct.

representation," who she presumed was "competent and knowing," believed that a bond motion stood some chance of success, they moved forward with Mr. Marsh's recommendation.

- 15. Based upon the presumption that a bond motion had merit, and based upon advice from Mr. Marsh, Ms. Hernandez undertook to obtain letters of recommendation for Mr. Hernandez from friends, family and former employers to support the motion. Ms. Marsh testified that she devoted "a lot" of time to this effort, and ultimately obtained 15 or more letters.
- Mr. Marsh on whether he had obtained a "court date" for a bond hearing and how she should expect the letters of recommendation to be submitted. Mr. Marsh responded on January 30 to the effect that he was "sorry," but "had all day just wasted yesterday on court car repairs and laundry." (Exhibit A-41) On January 31, Mr. Marsh told Ms. Hernandez by text that he was "getting the bond out today," in response to which Ms. Hernandez asked him to let her know once the date was set and again asked for guidance on submitting the letters of recommendation. (*Id.*) Mr. Marsh filed a motion for a bond hearing that day. (Exhibit A-42) At some point thereafter, a bond hearing for Mr. Hernandez was set for February 11, 2013, though the record is not clear about precisely when notice of that date was given to Mr. Marsh.
- 17. On a separate but related topic, on February 6, 2013, Mr. Hernandez called Ms. Hernandez from the NDC to tell her that he had just been called for a "credible fear" interview. Ms. Hernandez texted this information to Mr. Marsh with a request that he talk to Mr. Hernandez immediately and that Mr. Marsh participate by telephone in the interview itself, which was to occur later that day. (Exhibit A-45) Mr. Marsh responded "[y]eah... tell them to

call me." (Id.) Ms. Schommer testified that it is quite customary for lawyers to participate in credible or reasonable fear interviews by telephone.

- 18. Mr. Hernandez called Mr. Marsh immediately after this exchange and requested guidance prior to the interview. Mr. Hernandez testified that, after answering the phone, Mr. Marsh immediately "jumped into" a "bogus story" that he recommended Mr. Hernandez tell the interviewer about his father being "kidnapped," which Mr. Hernandez considered to be untrue (though Mr. Hernandez testified that couldn't remember all of the specifics of the "bogus" story). The conversation lasted between 30 seconds and one minute; Mr. Hernandez testified that he simply listened to Mr. Marsh's recommendation, then concluded the call by telling Mr. Marsh that he would contact him "when it was over." The interview itself took place later that day and lasted between 60 and 90 minutes. Mr. Hernandez did not follow Mr. Marsh's recommendation that he use the "bogus" story during the interview. Mr. Marsh did not participate in the interview, though the record is not clear whether an effort to reach Mr. Marsh during the interview was made. Mr. Hernandez's reasonable fear request was denied following the interview.
- 19. As the bond hearing set for February 11, 2013, neared, Ms. Hernandez become increasingly concerned that Mr. Marsh had not filed the appropriate paperwork and that the Immigration Court would not have sufficient time to review the materials (including Mr. Hernandez's letters of recommendation) prior to the hearing. She expressed those concerns to Mr. Marsh in a series of texts on February 7 and 8. (Exhibits A-47 and A-49) Her concern intensified when, on the morning of February 8 (a Friday), Mr. Marsh texted her that the filings "might have to wait till Monday," the date of the hearing, because "I won't have time this moring [sic]." (Exhibit A-49) When Ms. Hernandez expressed her frustration at this,

Mr. Marsh texted "I'm sorry, I've got 60 cases I'm working on and 4 bond hearings that start in an hour." He then suggested that he would "take 10 caffeine pills and try n get it done asap... I've already been up all night / as it is." He then admonished Ms. Hernandez to "keep your texts, emails etc to the point... I can't spend 2 hours a day reading all this." Following this, he suggested that Ms. Hernandez "[j]ust take a step back, relax, maybe smoke a J, everything will be cool." (Exhibit 49) Ms. Hernandez was "enraged" that Mr. Marsh would communicate with her in this way.

- 20. Ms. Hernandez had taken February 8 off from work at Mr. Marsh's suggestion, with the understanding that she would need to physically file the "bond paperwork" that day at the NDC for Mr. Marsh. When she learned that Mr. Marsh would not be completing the bond-related pleadings on February 8, she chose to travel from Vancouver to Tacoma anyway in the hope of filing the letters of recommendation, so that the Immigration Court would have at least those materials (albeit without the pleadings they were intended to support) prior to the hearing. When she arrived, however, she was unable to file the letters of recommendation, and testified that "they basically laughed at me and said that they couldn't believe that a lawyer had actually directed me to go up there and submit that paperwork." When Ms. Hernandez reported this to Mr. Marsh by text, he replied that "[t]heir [sic] fucking stupid . . . it doesn't have to be me." (Exhibit A-49)
- 21. On the morning of February 11, 2013, a Monday, Ms. Hernandez traveled to Tacoma again, this time to attend the bond hearing. She texted Mr. Marsh at 7:45 a.m., asking for information about the time and courtroom, but Mr. Marsh did not provide that information. After she located the courtroom, the matter was called, but Mr. Marsh was not present and did not participate by telephone. Recognizing that no supporting materials had been filed,

- Mr. Marsh not having appeared, and bearing in mind Mr. Hernandez's concern about his eligibility for bond relief in any event, Ms. Hernandez and Mr. Hernandez asked the Immigration Court to cancel the hearing, which it did. After being informed that the Immigration Court would not simply reset the matter for a new date, Ms. Hernandez returned to Vancouver. Ms. Hernandez had once again taken the day off from work, without pay, which for her at that time was \$13 per hour.
- 22. When she arrived home, she found that Mr. Marsh had sent an email to her earlier that morning to which was attached draft bond pleadings. Mr. Marsh's covering email indicated that Ms. Hernandez would need to "put a few details" into the documents, then "sign [Mr. Marsh's] name on each of these." (Exhibit A-49A) Ms. Hernandez understood that Mr. Marsh had sent the draft bond pleadings to her that morning (the morning of the hearing itself, and while she was actually traveling from Vancouver to Tacoma to attend it) with the expectation that she would somehow complete the documents' factual discussions, correct the several errors Ms. Hernandez testified they contained, *sign Mr. Marsh's name to them*, and file them for use at the hearing itself. Again, the hearing was set to take place that very morning at the NDC, and when it was called, Mr. Marsh did not attend or attempt to participate by telephone.
- 23. In fact, as testified to by Ms. Schommer, the entire bond motion exercise was a waste of time, as Mr. Hernandez was unquestionably ineligible for bond relief at that point.

 According to Ms. Schommer, Mr. Hernandez was ineligible because the then-controlling case law in the Ninth Circuit case law that, according to Ms. Schommer, would have been known to any reasonably competent immigration practitioner in this jurisdiction rendered detainees who had come into ICE custody following a drug conviction (as Mr. Hernandez had) ineligible

for bond relief until they had been in mandatory ICE custody for least six months (which, in February of 2013, Mr. Hernandez had not). Because of this, Ms. Schommer characterized the chance of success on the bond motion recommended by Mr. Marsh as being "[z]ero." The reason for this – the legal impediment to the motion's success – is the same one Mr. Hernandez himself had learned of from other detainees at the NDC, and about which Ms. Hernandez repeatedly asked Mr. Marsh during January of 2013.

- 24. The evidence suggests, and the Hearing Officer finds, that Mr. Marsh's handling of all matters pertaining to the bond motion from the fact that Mr. Hernandez was ineligible for the relief as a matter of law; to the way he failed to keep his clients apprised of developments; to the way he deferred filings until they were too late while asking his clients to complete his work then sign his name to it; then not appearing at the hearing on the bond motion itself was procedurally and substantively inadequate and fell below the standard of competence and care to be expected of a practitioner in this or any other area of law. More broadly, Ms. Schommer testified that, apart from the G-28 form (which was necessary to obtain access to Mr. Hernandez's records, but which as filed by Mr. Marsh carried a signature that was not Mr. Hernandez's) none of the pleadings or other materials actually filed or prepared by Mr. Marsh during his representation were appropriate or necessary, and the Hearing Officer finds this as fact. 8
- 25. Shortly after the bond hearing episode, Ms. Hernandez and Mr. Hernandez decided to terminate Mr. Marsh's engagement. By letter dated February 17, 2013,

⁸ Ms. Schommer testified that, apart from requesting Mr. Hernandez's records (something facilitated by the G-28), the only thing needed to forestall deportation was for a detainee to express a fear of return and a request for an asylum officer, which in turn would lead to a reasonable fear interview (which Mr. Hernandez did). Ms. Schommer testified that the other filings – the emergency stay, the motion to reopen, the bond request – were not only incompetently prepared but were substantively unnecessary.

Ms. Hernandez notified Mr. Marsh of the termination and asked him to deliver Mr. Hernandez's files and a detailed billing statement to their home address. (Exhibit A-54) Ms. Hernandez sent the letter to Mr. Marsh by email on February 18, and both informed him that she would be submitting a complaint to the Washington State Bar and requested a refund from Mr. Marsh of the fees he had been paid. (Exhibit A-55) Later that day, Mr. Marsh told Ms. Hernandez by text that the "withdrawal" was "a breach of contract." He then told Ms. Hernandez that "I just wish you would stop harassing me and interfering with the damn case and let me do my job!", that "I've never had a client be such a pest and constantly message me to death till I met u," and that "[y]ou treated me like your slave." (Exhibit A-56) Notwithstanding Mr. Marsh's remarks, the Hearing Officer finds as a matter of fact that Ms. Hernandez's and Mr. Hernandez's requests for information, guidance, status and advice throughout this matter were entirely reasonable, and, given Mr. Marsh's conduct, patient and measured.

- 26. On March 22, 2013, Ms. Hernandez notified Mr. Marsh by email that she had initiated a grievance (attached to the email) and that she would be seeking a refund of the fees paid to Mr. Marsh. (Exhibit A-57A) Mr. Marsh did not respond directly to this communication, and the certified copy of the document that Ms. Hernandez sent to Mr. Marsh's California address was returned as undeliverable. When Ms. Hernandez contacted Mr. Marsh about the address, he declined to give it to her and told her that he would not be available to discuss the matter or receive mail for several weeks.
- 27. At some point soon thereafter (the precise date is not contained in the records, though Ms. Hernandez thought it likely in late March or early April of 2013), Ms. Hernandez received a phone call at work from a member of the Vancouver police department, who reported that Mr. Marsh had accused Ms. Hernandez of "harassing" and "threatening" him. At

1 approximately the same time, Ms. Hernandez's employer (Portland Plastics) informed her that 2 Mr. Marsh had contacted it to report that Ms. Hernandez had been using the company's 3 equipment to harass and threaten him, and that Mr. Marsh had threatened suit against the 4 company itself. While the police report came to nothing after Ms. Hernandez explained the situation (and after a police representative apparently spoke again to Mr. Marsh), 5 Ms. Hernandez's employer suspended her without pay for three days while it investigated 6 7 Mr. Marsh's allegations, during which time Ms. Hernandez feared that she would lose her job 8 (though she did not). The communication between Ms. Hernandez and Mr. Marsh regarding his mailing address was the last direct communication she or her husband had with Mr. Marsh, and 9 Mr. Marsh has not refunded any of the fees paid to him in connection with the engagement. 10 Both Mr. Hernandez and Ms. Hernandez testified that they never threatened or harassed Mr. Marsh. 28. In an email to the Hearing Officer dated April 21, 2017, Mr. Marsh indicated that he would be objecting to Ms. Hernandez's and Mr. Hernandez's presence at the formal hearing "due to the criminal history of violence (including multiple gun charges and prior gang activities)." Mr. Marsh indicated that he "has already sought a protective order anyways, so it would be a violation for them to be within the location as Respondent." A copy of this email is attached to this Decision as Exhibit A. Mr. Marsh never filed a motion on this topic, and there is no evidence in the record that either Ms. Hernandez or Mr. Hernandez have a violent criminal history, have ever been the subject of "gun charges" or have been engaged in "prior gang activities." Despite his representations to the Hearing Officer in this email, there is no evidence that Mr. Marsh sought, much less obtained, a "protective order" that Ms. Hernandez or Mr. Hernandez would violate if "within the same location as Respondent." In fact,

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Mr. Hernandez testified that he spoke to Mr. Marsh only once (on February 6, 2013, the day of his reasonable fear interview, and not since), that he has never seen Mr. Marsh and would not recognize him, and that he has never threatened Mr. Marsh. Had Mr. Marsh attended the hearing, the Hearing Officer would have asked Mr. Marsh about the allegations contained in this email, but, because Mr. Marsh did not attend, the Hearing Officer draws adverse inferences in keeping with ELC 10.13(b)(1), and finds that the allegations in the email were not true when Mr. Marsh made them.

29. In fact, the Hearing Officer found both Ms. Hernandez and Mr. Hernandez to be extremely credible witnesses and credits as true every element of their testimony relevant to the allegations in this matter. Ms. Hernandez, in particular, kept complete records, possessed an organized and precise understanding of the facts and was able to recount events, including the specifics of her interactions with Mr. Marsh, in a clear and credible way. Mr. Hernandez's direct interactions with Mr. Marsh were far more limited, but he also was able to describe the relevant events in a clear and credible way. As noted above, Ms. Schommer presented as a capable and experienced practitioner with a sound understanding of both the substantive and practical aspects of the practice of immigration law in this setting. The Hearing Officer credits as true her testimony as relevant to the allegations in this matter. Once again, Mr. Marsh, without good cause, did not attend the hearing despite notice. As a result, as permitted by

Eindings on

ELC 10.13(b)(1), the Hearing Officer generally has drawn adverse inferences as to the questions that might have been asked of Mr. Marsh at the hearing, had he attended.⁹

- 30. Facts that mitigate in Mr. Marsh's favor are the absence of any prior disciplinary record in Washington; the absence of any evidence that Mr. Marsh engaged in misconduct for a selfish motive or to advance his own pecuniary interests; and the fact that, at the time the misconduct occurred, Mr. Marsh had been practicing law in Washington for less than two years (there was no evidence in the record about whether Mr. Marsh may have practiced elsewhere before being admitted to the Washington bar in 2011).
- 31. Aggravating factors include the following: the fact that Mr. Marsh's neglect and lack of competence pervaded the entirety of the client relationship here, and was not limited to a single event or omission; the fact that Mr. Marsh continued the representation despite delays and failures to timely perform services that he actually attributed to a busy case load and other personal issues (which suggests a dishonest or selfish motive); the fact that Mr. Marsh recommended to Mr. Hernandez that he tell the interviewer a "bogus story" at the latter's credible fear interview; that, in addition to submitting forged documents to a tribunal on January 9, 2013, Mr. Marsh directed Ms. Hernandez to essentially write significant portions of the bond brief he forwarded to her for completion on February 11, 2013 (the morning of the hearing to which the brief related, a hearing that Mr. Marsh then failed to attend), then

⁹ As noted above, in his Answer, Mr. Marsh on several occasions invoked his privilege against self-incrimination in response to particular allegations of misconduct, including the allegation that he or someone acting under his control forged Mr. Hernandez's signature to the materials filed with the Immigration Court on January 9, 2013. While the Hearing Officer would be entitled to draw an adverse inference from Mr. Marsh's invocation of the privilege in this proceeding (see, e.g. King v. Olympic Pipeline Co., 104 Wn. App. 338, 355-56 (citing Ikeda v. Curtis, 43 Wn.2d 449, 458 (1953)), review denied 143 Wn.2d 1012 (2001)), he has not done so. The only adverse inference the Hearing Officer has drawn derives from ELC 10.13(b)(1), and arises from Mr. Marsh's failure to appear at all to respond to any of the allegations made against him or to answer questions about them.

suggested she sign his name to it and file it; the fact that Mr. Marsh contacted both the Vancouver police department and Ms. Hernandez's employer to complain of "harrassment" and "threats" after Ms. Hernandez notified him that he had been terminated, requested a refund and indicated that she would be reporting his conduct to the WSBA (an act seems to have been intended to intimidate Ms. Hernandez into not pressing those matters); and Mr. Marsh's attitude generally toward these disciplinary proceedings, which included derisive accusations toward the ODC and the process, a failure to adhere to deadlines and orders, deceptive communications and repeated requests for continuances based upon progressively less credible claims of sickness or medical necessity (as recounted in the many orders entered in this proceeding).

CONCLUSIONS OF LAW

Based upon the foregoing findings of fact, the Hearing Officer reaches the following conclusions of law, each of which the Hearing Officer finds by a clear preponderance of the evidence:

- 32. Count 1 of the Complaint alleges that Mr. Marsh violated RPCs 1.1 and 1.3. RPC 1.1 imposes upon a lawyer a duty "provide competent representation to a client," and requires a lawyer to provide "the legal knowledge, skill, thoroughness and preparation reasonably necessary for the representation." RPC requires a lawyer to "act with reasonable diligence and promptness in representing a client."
- 33. Mr. Marsh's handling of the Hernandez engagement violated the standards imposed by both RPC 1.1 and 1.3. Mr. Marsh pressed litigation strategies that were either unnecessary and/or bore little or no chance of success. The work product he generated in doing so, including the materials submitted on January 9, 2013, and the draft materials he sent to Ms. Hernandez for filing on the morning of February 11, 2013, were manifestly deficient. They

included inauthentic signatures of his clients, inaccurate information and obvious technical defects (in the case of the January 9 filings) and were inaccurate, untimely, incomplete and involved improper requests that a client sign pleadings on a lawyer's behalf (in the case of the February 11 materials). Several of these issues, but not all of them, appear to have been a function of Mr. Marsh's having deferred until the last minute (or beyond) the type of fact gathering necessary to generate competent, factually-supported pleadings, as well as his failure actually to meet with his client in person. All of this, together with Mr. Marsh's suggestion that Mr. Hernandez offer a "bogus" story during the latter's "reasonable fear" interview on February 6, establish that Mr. Marsh's representation of Mr. Hernandez was rife with violations of RPC 1.1 and 1.3.

- 34. There is no evidence that Marsh's representation of Mr. Hernandez conferred any value upon the client. Moreover, in the course of violating RPC 1.1 and 1.3, Mr. Marsh caused Ms. Hernandez to take at least two full days from work (February 8 and 11) to support filings and to attend hearings that never actually took because of Mr. Marsh's delays and that would have been legally futile had they been filed or taken place.
- 35. Count 2 alleges that, by submitting forged documents to the Immigration Court on January 9, 2013, Mr. Marsh violated RCW 9A.60.020 (the crime of forgery) and/or engaged in misconduct within the scope of RPC 3.3(a) (knowing misrepresentation to a tribunal), 4.1(c) (knowing misstatement of material fact to third person), 8.4(b) (criminal act suggesting untrustworthiness), 8.4(c) (dishonesty, fraud, deceit or misrepresentation) and/or 8.4(i) (moral turpitude or corruption reflecting disregard for rule of law).
- 36. While Mr. Marsh personally filed forged documents with the Immigration Court on January 9, the evidence does not establish that he did so in violation of RCW 9A.60.020, and

thereby breached RPC 8.4(b). To commit the specific crime of forgery under Washington's statute, the actor must act with "intent to injure or defraud." The record does not establish that Mr. Marsh intended with his filing of forged documents actually to injure his client or the court, or to defraud the client or the court so as to produce a result he would not have been able to achieve with documents containing Mr. Hernandez's genuine signature. Mr. Marsh's state of mind is critical to a finding of intent in this context, and the clear preponderance of the evidence does not establish the requisite intent under the statute, and thus under RPC 8.4(b).

- 37. At the same time, there is no question but that Mr. Marsh's submission of the forged documents involved the knowing making of a false statement of fact and the submission of false evidence to the Immigration Court and to ICE Officer Renner specifically, the false statement to both that Mr. Hernandez had signed the documents and had sworn (in the case of the I-246 and Fee Waiver Request) to the truth of their contents, which Mr. Marsh understood the Immigration Court and ICE would rely upon as evidence of Mr. Hernandez's intentions and circumstance in his immigration case. This act violated RPC 3.3(a)(1) and (4), and RPC 4.1(a). The significance of the violation is heightened by the fact that both the I-246 and the Fee Waiver Request contain material factual inaccuracies. That from Mr. Marsh's perspective the fixing of an inauthentic client signature to these materials may have been intended to expedite the processing of routine, administrative materials (which is a matter of surmise, given that Mr. Marsh did not appear at the hearing to offer an explanation) does not excuse the conduct or avert a violation of RPC 3.3(a)(1) and (4), and RPC 4.1(a).
- 38. This conduct also violates RPC 8.4(c), in that it involves dishonesty, deceit and misrepresentation, and reflects a disregard for the rule of law. Mr. Marsh knowingly submitted to the Immigration Court and to ICE documents that he knew his client had not signed and that

neither his client nor Ms. Hernandez had reviewed, and to which a non-genuine signature had been affixed. This was dishonest and deceitful as to both his client and those to whom the documents were directed, and reflects a disregard both for court rules and the self-evident proposition that a document that purports to bind a person, particularly under penalty of perjury as to its contents, actually should be reviewed and signed by that person. Again, that Mr. Marsh may have intended the submission of these materials as something like a shortcut (giving him the benefit of the doubt for these purposes) does not alter the conclusion that RPC 8.4(c) has been violated.

39. The Hearing Officer does not find, however, that Mr. Marsh's conduct violated RPC 8.4(i), in that it does not rise to the level of "moral turpitude" of the type considered in matters like *In re Day*, 162 Wn.2d 527 (2008) (and the term seems inherently ambiguous in any event), nor does it involve involve corruption or the commission of an assault.

SANCTION ANALYSIS AND RECOMMENDATIONS

- 40. The Hearing Officer is to determine a presumptive sanction for each ethical violation using the American Bar Association's *Standards for Imposing Lawyer Sanctions* (1991 ed. & Feb. 1992 Supp.) ("ABA Standards"). The presumptive sanction is determined, first, by considering (1) the ethical duty violated; (2) the lawyer's mental state; and (3) the extent of actual or potential harm caused by the misconduct; and, second, by taking mitigating or aggravating factors into account.
- 41. COUNT 1: As noted, Mr. Marsh's conduct violated RPC 1.1 and 1.3.

 Mr. Marsh did not testify, but the evidence failed to establish that he acted with a particularly malign motive during the course of his representation of Mr. Hernandez, or with a desire actually to injure his client. Rather, for purposes of RPC 1.1 and 1.3, what emerges is a picture

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of a relatively young and inexperienced attorney who had a very poor grasp of the substance of the matters he was handling and a limited sense of how a lawyer should, and is obligated to, engage professionally with a client. Moreover, he seemed not to have the support structure in place to handle what he claimed was an expanding caseload, which, it seems, caused him to cut inappropriate corners in his management of the logistics of the Hernandez representation. This is far from ideal, and is deserving of sanction, though it can perhaps be mitigated by Mr. Marsh's apparent inexperience and lack of prior disciplinary history. This pull toward mitigation, however, is overshadowed by, among other things, Mr. Marsh's conduct once the engagement was terminated – his apparent attempt to intimidate his clients by contacting both the Vancouver police and Ms. Hernandez's employer to accuse her of harassing and threatening him is a strongly aggravating factor, as was his conduct during the course of this disciplinary proceeding, which was by turns dismissive, derisive, deceptive and evasive (as catalogued in the many orders entered in this proceeding). The harm to Mr. Hernandez and Ms. Hernandez was both actual and potential - among other things, Mr. Marsh caused them, Ms. Hernandez in particular, to expend significant amounts of time in futile pursuits based upon misguided advice; exposed Mr. Hernandez to potentially adverse consequences flowing from the fixing of a forged signature to filed documents; and caused Ms. Hernandez to lose a total five days paid work, two associated with useless trips to the NDC and three resulting from her suspension from employment as a result of Mr. Marsh's calls to her employer.

42. The ABA Standards most obviously applicable to Mr. Marsh's conduct are 4.4, 4.5, 4.6 and 5.1. Balancing the aggravating and mitigating factors, and finding that the aggravating factors outweigh mitigating factors, the Hearing Officer concludes that suspension is the appropriate sanction for the conduct alleged and established in Count One, and for that

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reason recommends that Mr. Marsh be suspended from the practice of law in Washington for one year.

43. **Count 2**: As noted, the Hearing Officer has found that Mr. Marsh submitted documents containing a forged client signature to a tribunal and to an immigration officer on January 9, 2013, in violation of several provisions of the RPC. The ABA Standards most directly applicable to this conduct are 5.11 and 6.11, both of which authorize disbarment. While Mr. Marsh did not appear to testify about his mental state, it seems impossible that he did not understand and know that he was submitting to a tribunal documents that his client had not signed or reviewed, and that this was a clear violation of all applicable standards of conduct. While the record does not indicate that Mr. Hernandez himself suffered actual injury, the potential injury to him was significant given the inaccuracy of certain items to which the forged signatures were sworn under penalty of perjury. Moreover, the submission of forged documents strikes at the heart of the integrity of the legal system and the public's confidence in it, and constitutes substantial actual and potential injury to both. The Washington Supreme Court has identified disbarment as the presumptive sanction for the submission of a forged document to a tribunal, subject to the evaluation of aggravating and mitigating factors. Under this analysis, the Hearing Officer finds the mitigating factors in this case actually to be less compelling than in In re Rodriguez, 177 Wn.2d 872 (2013), and, bearing in mind the aggravating factors, sees no basis for a departure from the presumption outlined in Rodriguez and in other Supreme Court precedent. See, e.g. In re Guarnero, 152 Wn.2d 51 (2004). For this reason, the Hearing Officer recommends the sanction of disbarment in response to the violations described in Count 2 of the Complaint.

1	44. Restitution: In addition to the foregoing, the Hearing Officer recommends and
2	orders that Mr. Marsh pay to Mr. Hernandez and Ms. Hernandez restitution in the amount of
3	\$2,420.00. This figure consists of \$1,800 in fees paid to Mr. Marsh, \$100 in advanced expenses
4	(for Mr. Marsh's trip to Los Angeles on January 9, 2013, to file the forged documents), and
5	\$520 in salary (or five eight-hour days at \$13 per hour) that Ms. Hernandez lost as a result of
6	Mr. Marsh's behavior – February 8 and 11, 2013, when Ms. Hernandez made unnecessary trips
7	from Vancouver to Tacoma in connection with the bond matter, and three subsequent work days
8	for which Ms. Hernandez was suspended as a result of Mr. Marsh's baseless claim to her
9	employer that she had used its equipment to harass and threaten her.
10	DATED this 5 th day of July, 2017.
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12	Bradley R. Quncan
13	Hearing Officer
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16	CERTIFICATE OF SERVICE
17	Leastify that I caused a copy of the Finally 5 & De ammundation
18	to be delivered to the Office of Disciplinary Counsel and to be mailed to MMICH WINTER AND THE RESpondent's Counsel Will Supplied to the Mailed Office of Disciplinary Counsel (1970) S MONTH ON THE COUNTY OF THE C
19	postage prepaid on the Man day of Thy day of
20	Clerk/Course to the Disciplinary Board
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Exhibit A

From: Samuel Marsh <samuel@marshimmigrationlawyer.com>

Date: Friday, April 21, 2017 at 1:36 PM

To: Francesca D'Angelo <Francescad@wsba.org>, "Bradley R. Duncan" <bradley.duncan@hcmp.com>

Cc: Allison Sato <Allisons@wsba.org>
Subject: RE: Witnesses at Marsh Hearing

Respondent will be objecting to having Amy and Jose Hernandez testifying as witnesses, due to the criminal history of violence (including multiple gun charges and prior gang activity) it places the Respondent, and everyone else at risk for that matter, to have them at the hearing. Respondent has already sought a protective order anyways, so it would be a violation for them to be within the same location as Respondent.

----- Original Message -----

Subject: RE: Witnesses at Marsh Hearing

From: "Francesca D'Angelo" <Francescad@wsba.org>

Date: 4/21/17 12:02 pm

Cc: "Samuel Marsh" <samuel@marshimmigrationlawyer.com>, "Allison Sato" <Allisons@wsba.org>

Dear Mr. Duncan:

We anticipate presenting Erica Schommer's testimony by Skype. Amy and Jose Hernandez and Timothy Nishimura will be testifying in person.

Sincerely,



Francesca D'Angelo | Disciplinary Counsel | Office of Disciplinary Counsel

1325 Fourth Avenue, Suite 600 Seattle, WA 98101-2539 www.wsba.org
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about accessibility or require accommodation please contact <u>caa@wsba.org</u> .
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From: Bradley R. Duncan [mailto:bradley.duncan@hcmp.com] Sent: Friday, April 21, 2017 11:56 AM To: Francesca D'Angelo Cc: Samuel Marsh; Allison Sato Subject: Witnesses at Marsh Hearing
Ms. D'Angelo-
In the Final Witness List served and filed on March 6, the ODC identified four witnesses, including two experts. Do you presently expect each of those witnesses to testify, and do you expect each to attend the hearing In person?
Thank you.
Bradley R. Duncan
Hillis Clark Martin & Peterson P.S.
999 Third Avenue Suite 4600 Seattle, WA 98104
d: 206.470.7625 206.623.1745 f: 206.623.7789
bradley.duncan@hcmp.com www.hcmp.com vCard