## FILED

1 2

3

4

5

6

7

8

9

10

11

12

13

14

15

16 17

18

19

20

21

22

23

24

May 08 2019 Disciplinary Board

Docket # 018

# BEFORE THE DISCIPLINARY BOARD OF THE WASHINGTON SUPREME COURT

In re

## SOUPHAVADY BOUNLUTAY,

Lawyer (Bar No. 30552).

Proceeding No. 17#00085

## STIPULATION TO A 30-MONTH SUSPENSION

Following settlement conference conducted under ELC 10.12(h)

Under Rule 9.1 of the Washington Supreme Court's Rules for Enforcement of Lawyer Conduct (ELC), and following a settlement conference conducted under ELC 10.12(h), the following Stipulation to a 30-month Suspension is entered into by the Office of Disciplinary Counsel (ODC) of the Washington State Bar Association (Association) through Senior Disciplinary Counsel Francesca D'Angelo, Respondent's Counsel Mark Choate and Respondent lawyer Souphavady Bounlutay.

Respondent understands that she is entitled under the ELC to a hearing, to present exhibits and witnesses on her behalf, and to have a hearing officer determine the facts, misconduct and sanction in this case. Respondent further understands that she is entitled under the ELC to appeal the outcome of a hearing to the Disciplinary Board, and, in certain cases, the Supreme Court. Respondent further understands that a hearing and appeal could result in an

1	outcome more favorable or less favorable to her. Respondent chooses to resolve this proceeding
2	now by entering into the following stipulation to facts, misconduct, and sanction to avoid the
3	risk, time, and expense attendant to further proceedings.
4	I. ADMISSION TO PRACTICE
5	1. Respondent was admitted to practice law in the State of Washington on November
6	17, 2000.
7	II. STIPULATED FACTS
8	Roldan Grievance
9	2. Enma Roldan and her husband Marvin Lopez, Sr., are citizens of Guatemala who
10	entered the United States unlawfully. Ms. Roldan and Mr. Lopez spoke limited English.
11	3. Ms. Roldan and Mr. Lopez have three children. Two of their children are United
12	States citizens.
13	4. In October 2014, Ms. Roldan and Mr. Lopez consulted Respondent about helping
14	her and Mr. Lopez legalize their status in the United States. Ms. Roldan brought her daughter-
15	in-law, Aymee Casteneda to the consultation meeting. Ms. Casteneda acted as an interpreter for
16	Ms. Roldan and Mr. Lopez. Ms. Casteneda translated from English to Spanish. Ms. Roldan
17	and Mr. Lopez's inquiries were directed to Ms. Casteneda, who then translated what they said
18	into English and relayed the communication to Respondent. Ms. Roldan subsequently hired
19	Respondent to represent Marvin Lopez, Jr. in his deportation case.
20	5. Ms. Roldan and Mr. Lopez contend that Respondent told Ms. Roldan that her
21	United States citizen daughter, Evelyn Lopez, could file a Petition for Alien Relative (I-130
22	petition) for Ms. Roldan and her husband.
23	6. Ms. Roldan and Mr. Lopez contend that Respondent also advised Ms. Roldan that
24	

485, Waiver, Work Permit."

1	receipt denoted that the payment was for "NVC fees." NVC referred to the National Visa		
2	Center.		
3	27. Respondent did not deposit the \$2,030 paid by Mr. Lopez into a trust account.		
4	28. Of the \$4,060 that Ms. Roldan and Mr. Lopez paid to Respondent in September		
5	2015, Respondent paid \$840 to US Custom and Immigration Services and \$890 to the Nationa		
6	Visa Center for processing fees on behalf of Ms. Roldan and Mr. Lopez.		
7	29. Respondent did not pay any other costs on behalf of Ms. Roldan or Mr. Lopez.		
8	30. On August 30, 2016, Respondent sent an email to Ms. Roldan. Ms. Roldan		
9	contends that this was the first time that Respondent informed her she and Mr. Lopez were		
10	ineligible for provisional waivers.		
11	31. On September 15, 2016 Ms. Roldan informed Respondent she had hired an		
12	attorney, Mari Matsumoto, of Washington Immigration Defense Group. Through the assistance		
13	of Ms. Matsumoto, Ms. Roldan and Mr. Lopez sent Respondent a letter requesting Respondent		
14	return the fees that they had paid her.		
15	32. Respondent did not refund Ms. Roldan's or Mr. Lopez's funds.		
16	33. Respondent did not provide Ms. Roldan or Mr. Lopez with an accounting of the		
17	money they paid Respondent.		
18	34. Respondent disagrees with Ms. Roldan and Mr. Lopez's description of her		
19	communications in ¶¶ 6, 7, 11 and 12 with Ms. Roldan and Mr. Lopez in regard to the specific		
20	advice and counsel she gave to them regarding their immigration issues. However, she		
21	acknowledges that she did not memorialize her communications with them in writing prior to		
22	August 30, 2016.		
23	714gust 50, 2010.		
24			
۱ ۲۰	Stimulation to Discipline  OFFICE OF DISCIPLINARY COLINGEL OF THE		

1	Respondent placed in her trust account for the Dissolution Matter.		
2	45. A hearing to confirm the issues for the dissolution trial was set for March 31, 2017.		
3	46. On March 29, 2017, Respondent moved for a continuance, but the court denied the		
4	motion.		
5	47. Respondent failed to appear at the March 31, 2017 hearing because she had another		
6	court hearing at the same time and was unable to secure counsel for Ms. Gardner's hearing.		
7	48. On May 24, 2017, Respondent withdrew \$7,500 of Ms. Gardner's funds from her		
8	trust account.		
9	49. Respondent did not provide a billing statement or other notice to Ms. Gardner prior		
10	to withdrawing the funds.		
11	50. Respondent did not provide Ms. Gardner with an accounting after disbursing the		
12	funds from trust.		
13	51. On June 7, 2017, Respondent withdrew an additional \$4,795.50 of Ms. Gardner's		
14	funds from her trust account.		
15	52. Respondent did not provide Ms. Gardner with a billing statement or other notice		
16	prior to removing the \$4,795.50 from trust.		
17	53. Respondent did not provide Ms. Gardner with an accounting prior to disbursing the		
18	\$4,795.50 funds from trust.		
19	54. On June 7, 2017, the court issued an order in the dissolution case for Ms. Gardner to		
20	appear for a mandatory pre-trial conference to be held on June 13, 2017.		
21	55. Respondent did not appear at the pre-trial conference.		
22	56. On June 22, 2017, Ms. Gardner terminated the relationship with Respondent and		
23	demanded her file, an accounting and a refund of unearned fees.		
24			

1	57. On June 30, 2017, Respondent provided Ms. Gardner her client file, some invoices,
2	and a refund check for \$4,533.25.
3	58. Ms. Gardner refused the check.
4	59. Among the invoices that Respondent provided Ms. Gardner on June 30, 2017 were
5	invoices numbered 10, 11, 16, 17, 24 and 25 for both the tort and dissolution cases.
6	60. One or more of these invoices had not been provided to Ms. Gardner prior to the
7	termination of the representation.
8	61. One or more of the charges on invoice numbers 10, 11, 16, 17, 24 and 25 were in
9	error and for that reason, unreasonable.
10	62. On July 10, 2017, Respondent refunded a total of \$12,151 to Ms. Gardner. Ms.
11	Gardner has been fully reimbursed by Respondent.
12	III. STIPULATION TO MISCONDUCT
13	63. By charging Ms. Roldan and Mr. Lopez an unreasonable fee, Respondent violated
14	RPC 1.5(a).
15	64. By failing to explain matters to the extent reasonably necessary to permit Ms.
16	Roldan and Mr. Lopez to make informed decisions regarding the representation, Respondent
17	violated RPC 1.4(b).
18	65. By failing to deposit Ms. Roldan's and Mr. Lopez's advanced fees and costs into her
19	trust account, Respondent violated RPC 1.5(f) and RPC 1.15A(c).
20	66. By altering Ms. Roldan's and Mr. Lopez's fee agreements and by submitting altered
21	fee agreements to ODC during a grievance investigation, Respondent violated RPC 8.4(c), RPC
22	8.1(a), RPC 8.4(d) and RPC 8.4( <i>l</i> ) (by violating ELC 1.5 and ELC 5.3).
23	67. By failing to appear at Ms. Gardner's March 31, 2017 and June 13, 2017 hearings,
- 1	

1	Respondent violated RPC 1.3 and RPC 8.4(d).			
2	68. By failing to provide notice before withdrawing fees from her trust account and by			
3	failing to provide Ms. Gardner with a written accounting after disbursing funds from her trust			
4	account, Respondent violated RPC 1.15A(e), RPC 1.15A(h)(3), and RPC 1.4.			
5	69. By charging Ms. Gardner an unreasonable fee, Respondent violated RPC 1.5(a).			
6	IV. PRIOR DISCIPLINE			
7	70. Respondent has no prior discipline.			
8	V. APPLICATION OF ABA STANDARDS			
9	71. The following American Bar Association Standards for Imposing Lawyer Sanctions			
10	(1991 ed. & Feb. 1992 Supp.) apply to this case:			
11	4.1 Failure to Preserve the Client's Property			
12	Absent aggravating or mitigating circumstances, upon application of the factors set out in 3.0, the following sanctions are generally appropriate in cases involving the failure to preserve client property:			
13	4.11 Disbarment is generally appropriate when a lawyer knowingly converts client property and causes injury or potential injury to a client.			
14	4.12 Suspension is generally appropriate when a lawyer knows or should know that he is dealing improperly with client property and causes injury			
15	or potential injury to a client.  4.13 Reprimand is generally appropriate when a lawyer is negligent in dealing			
16	with client property and causes injury or potential injury to a client.  4.14 Admonition is generally appropriate when a lawyer is negligent in			
17	dealing with client property and causes little or no actual or potential injury to a client.			
18	4.4 Lack of Diligence			
19	Absent aggravating or mitigating circumstances, upon application of the factors set out in Standard 3.0, the following sanctions are generally appropriate			
20	in cases involving a failure to act with reasonable diligence and promptness in representing a client:			
21	<ul><li>4.41 Disbarment is generally appropriate when:</li><li>(a) a lawyer abandons the practice and causes serious or potentially serious</li></ul>			
22	injury to a client; or  (b) a lawyer knowingly fails to perform services for a client and causes			
23	serious or potentially serious injury to a client; or			
24				

## Court's RPC 1.15A and RPC 1.15B:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- Respondent shall submit compliant trust account records for the time period of January 1, 2018 to 60 days prior to reinstatement in compliance with the requirements of RPC 1.15A and RPC 1.15B. If Respondent does not have compliant records, Respondent must reconstruct these records using all available client records and financial records to assist in the identification of funds received and disbursed. Respondent shall do so at her own expense. Respondent shall not be eligible for a certification of completion of specific conditions of suspension under ELC 13.3(b)(1)(B) unless Respondent provides the complete trust-account records to ODC at least 60 days prior to seeking certification of completion. Respondent shall promptly provide additional records and information to ODC if requested to facilitate ODC's assessment of the completeness and accuracy of her records.<sup>2</sup>
- b) Respondent's records may, or may not, reveal that one or more clients have not received all funds to which they are entitled. If the trust-account records indicate that any client is owed funds, then Respondent shall provide each client, in writing, with a complete updated accounting of her receipt and disbursement of all funds. The accounting shall identify the source, date and amount of all funds received, and the recipient, purpose, date and amount of all funds disbursed. Respondent shall not be eligible for a certification of completion of specific conditions of suspension under ELC 13.3(b)(1)(B) unless Respondent provides ODC with proof that he/she has done so, and with copies of the accountings, at least 60 days prior to seeking certification of completion.
- c) For the time frame of January 2018 up through the date of submission to ODC for consideration of reinstatement, Respondent must provide to ODC, for each trust account open during any portion of that time frame, copies of the following:
  - any and all bank statements,
  - copies of any and all deposited items,
  - copies of any and all records of disbursements.
  - a complete and accurate check register identifying every transaction,
  - complete and accurate client ledgers identifying every transaction attributable to a client,
  - monthly reconciliations between the check register and the bank statement,
  - monthly reconciliations between the check register and the client ledgers, and
  - if the Respondent maintains trust-account records in QuickBooks, provide an electronic copy of the file with the trust-account records.

Stipulation to Discipline Page 13

<sup>&</sup>lt;sup>2</sup> Respondent acknowledges and agrees that if information in reconstructed trust account records or in other information or records provided to ODC under paragraph 8.2(a) reveals any acts of misconduct not specifically identified in this Stipulation, ODC may investigate and/or prosecute such additional misconduct to the extent otherwise authorized by the ELC.

- d) Respondent must carefully review the WSBA publication <u>Managing Client Trust Accounts: Rules, Regulations, and Common Sense</u>, and provide disciplinary counsel with a signed certification that she has done so.
- e) Respondent must complete the WSBA continuing legal education course entitled, "Managing Client Trust Accounts" (October 2014), or an equivalent 1.5 credits on managing trust accounts in Washington State, and provide disciplinary counsel with documentation showing that he/she has done so.
- f) To be eligible for reinstatement under ELC 13.3(b)(1)(B), Respondent must provide the required documentation to disciplinary counsel at least 30 days prior to seeking certification of compliance with reinstatement provisions.
- 84. As a further condition of reinstatement, Respondent agrees to participate in psychological counseling with Masaki Y. Yamada, Ph.D, or other licensed psychologist approved by ODC during the suspension period. Respondent will adhere to the terms of the treatment plan developed by Dr. Yamada. Respondent shall provide proof of the counseling in the form of a letter from the psychologist with the dates of the counseling provided and whether Respondent has adhered to the terms of the treatment plan.
- 85. As a further condition of reinstatement, Respondent shall, at least 30 days prior to a request for reinstatement, undergo an independent evaluation by a licensed psychologist to be approved by disciplinary counsel. Respondent shall execute all the necessary releases to permit this evaluator to obtain all necessary health and treatment records and make a report to disciplinary counsel addressing whether Respondent has the current fitness to practice law. Respondent shall be responsible for the costs of the evaluation.
- 86. If the evaluator concludes the Respondent is not currently fit to practice law, the report shall recommend a course of treatment necessary to enable Respondent to return to the practice of law.
- 87. If the evaluator concludes that Respondent is not fit to practice law, Respondent (or Respondent's counsel, if Respondent is then represented) and disciplinary counsel shall meet to

1	discuss the	e evaluator's report and what steps can be taken to address the evaluator's concerns.		
2	If Respondent and disciplinary counsel cannot reach an agreement, both parties shall represent			
3	written materials and arguments to the Disciplinary Board. The Disciplinary Board shall decide			
4	whether and the conditions under which Respondent shall return to the active practice of law.			
5	88. If the evaluator concludes that Respondent is fit to practice law but recommends the			
6	she undergo further treatment, Respondent shall undergo treatment with a treatment provide			
7	during the probation period set forth below.			
8	C. <u>Probation</u>			
9	89.	Respondent will be subject to probation for a period of two years commencing upon		
10	Respondent's reinstatement to the practice of law, and must comply with the specific probation			
11	terms set f	forth below. Respondent's compliance with these conditions shall be monitored by		
12	the Probati	ion Administrator of the Office of Disciplinary Counsel ("Probation Administrator").		
13	Failure to comply with a condition of probation listed herein may be grounds for further			
14	disciplinary action under ELC 13.8(b).			
15	Trust Acco	<u>ount</u>		
16	a)	Respondent shall carefully review and fully comply with RPC 1.15A and RPC 1.15B, and shall carefully review the current version of the publication, <u>Managing</u>		
17		Client Trust Accounts: Rules, Regulations, and Common Sense.		
18	b)	For all client matters, Respondent shall have a written fee agreement signed by the client, which agreements are to be maintained for least seven years (see RPC		
19		1.15B(a)(3)).		
20	c)	On a monthly basis, using ODC's form report entitled "Monthly Reconciliation and Review Report," Respondent shall review the trust-account records detailed on the		
21		form report, review the completed report, and sign and date the completed report.		
22	d)	On a quarterly basis, Respondent shall provide ODC's audit staff with all trust-account records for the time period to be reviewed by ODC's audit staff and		
23		disciplinary counsel for compliance with the RPC:		
24				

- i) Months 1-3. By no later than the  $30^{th}$  day of the fourth month after the commencement of probation, Respondent shall provide the trust account records from the date of commencement of probation to the end of the third full month.
- ii) Months 4-6. By no later than the  $30^{th}$  day of the seventh month after the commencement of probation, Respondent shall provide the trust account records from the end of the previously provided quarter through the end of month six.
- iii) Months 7-9. By no later than the  $30^{th}$  day of the tenth month after the commencement of probation, Respondent shall provide the trust account records from the end of the previously provided quarter through the end of month nine.
- iv) Months 10 12. By no later than the  $30^{th}$  day of the thirteenth month after the commencement of probation, Respondent shall provide the trust account records from the end of the previously provided quarter through the end of month twelve.
- v) Months 13–15. By no later than the 30<sup>th</sup> day of the sixteenth month after the commencement of probation, Respondent shall provide the trust account records from the end of the previously provided quarter through the end of month fifteen.
- vi) Months 16-18. By no later than the  $30^{th}$  day of the nineteenth month after the commencement of probation, Respondent shall provide the trust account records from the end of the previously provided quarter through the end of month eighteen.
- vii) Months 19-21. By no later than the  $30^{th}$  day of the twenty-second month after the commencement of probation, Respondent shall provide the trust account records from the end of the previously provided quarter through the end of month twenty-one.

The trust account records Respondent provides to ODC for each quarterly review of his trust account will include: (a) copies of each completed "Monthly Reconciliation and Review Report" referenced in sub-paragraph(c) above, (b) a complete checkbook register for his/her trust account covering the period being reviewed, (c) complete individual client ledger records for any client with funds in Respondent's trust account during all or part of the period being reviewed, as well as for Respondent's own funds in the account (if any), and (d) copies of all trust-account bank statements, deposit slips, and cancelled checks covering the period being reviewed. The ODC's Audit Manager or designee will review Respondent's trust account records for each period.

If the Probation Administrator disagrees, the Office of Disciplinary Counsel will submit its proposed selection for practice monitor to the Chair of the Disciplinary Board for appointment pursuant to ELC 13.8(a)(2), and will also provide the Chair with the Respondent's written request that another practice monitor be selected.

- d) In the event the practice monitor is no longer able to perform his or her duties, the Probation Administrator will select a new practice monitor at his or her discretion.
- e) During the period of probation, Respondent must cooperate with the named practice monitor. Respondent must meet with the practice monitor at least once per month. Respondent must communicate with the practice monitor to schedule all required meetings.
- f) The Respondent must bring to each meeting a current, complete written list of all pending client legal matters being handled by the Respondent. The list must identify the current status of each client matter and any problematic issues regarding each client matter. The list may identify clients by using the client's initials rather than the client's name.
- At each meeting, the practice monitor will discuss with Respondent practice issues that have arisen or are anticipated. In light of the conduct giving rise to the imposition of probation, ODC recommends that the practice monitor and Respondent discuss whether Respondent is diligently making progress on each client matter, whether Respondent is in communication with each client, whether Respondent has promptly billed each client, whether Respondent's fee agreements are consistent with the RPC and are understandable to the client, whether Respondent needs to consider withdrawing from any client matters. Meetings may be in person or by telephone at the practice monitor's discretion. The practice monitor uses discretion in determining the length of each meeting.
- h) The practice monitor will provide the Probation Administrator with quarterly written reports regarding Respondent's compliance with probation terms and the RPC. Each report must include the date of each meeting with Respondent, a brief synopsis of the discussion topics, and a brief description of any concerns the practice monitor has regarding the Respondent's compliance with the RPC. The report must be signed by the practice monitor. Each report is due within 30 days of the completion of the quarter.
- i) If the practice monitor believes that Respondent is not complying with any of her ethical duties under the RPC or if Respondent fails to schedule or attend a monthly meeting, the practice monitor will promptly communicate that to the Probation Administrator.
- j) Respondent must make payments totaling \$1,000 to the Washington State Bar Association to defray the costs and expenses of administering the probation, as follows:

#### IX. VOLUNTARY AGREEMENT

94. Respondent states that prior to entering into this Stipulation she has consulted independent legal counsel regarding this Stipulation, that Respondent is entering into this Stipulation voluntarily, and that no promises or threats have been made by ODC, the Association, nor by any representative thereof, to induce the Respondent to enter into this Stipulation except as provided herein.

95. Once fully executed, this stipulation is a contract governed by the legal principles applicable to contracts, and may not be unilaterally revoked or modified by either party.

### X. LIMITATIONS

96. This Stipulation is a compromise agreement intended to resolve this matter in accordance with the purposes of lawyer discipline while avoiding further proceedings and the expenditure of additional resources by the Respondent and ODC. Both the Respondent lawyer and ODC acknowledge that the result after further proceedings in this matter might differ from the result agreed to herein.

97. This Stipulation is not binding upon ODC or Respondent as a statement of all existing facts relating to the professional conduct of the respondent lawyer, and any additional existing facts may be proven in any subsequent disciplinary proceedings.

98. This Stipulation results from the consideration of various factors by both parties, including the benefits to both by promptly resolving this matter without the time and expense of hearings, Disciplinary Board appeals, and Supreme Court appeals or petitions for review. As such, approval of this Stipulation will not constitute precedent in determining the appropriate sanction to be imposed in other cases; but, if approved, this Stipulation will be admissible in subsequent proceedings against Respondent to the same extent as any other approved