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**FILED** 

MAR 28 2012

## **DISCIPLINARY BOARD**

# BEFORE THE DISCIPLINARY BOARD OF THE WASHINGTON STATE BAR ASSOCIATION

In re

### ROLANDO MARTINEZ ADAME,

Lawyer (Bar No. 16006).

Proceeding No. 11#00011

FINDINGS OF FACT, CONCLUSIONS OF LAW AND HEARING OFFICER'S RECOMMENDATION

In accordance with Rule 10.6 of the Rules for Enforcement of Lawyer Conduct (ELC), this matter came before the undersigned Hearing Officer on written submissions.

# FINDINGS OF FACTS AND CONCLUSIONS OF LAW REGARDING CHARGED VIOLATIONS

- 1. The Second Amended Formal Complaint, a copy of which is attached hereto, charged Rolando Martinez Adame with misconduct as set forth therein.
- 2. Under ELC 10.6(a)(4), the Hearing Officer finds that each of the facts set forth in the Formal Complaint is admitted and established.
- 3. Under ELC 10.6(a)(4), the Hearing Officer concludes that the violations charged in the Formal Complaint are admitted and established.

FOF COL Recommendation Page 1



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1	be used to pay his business expenses. Respondent intentionally invaded client trust funds in
2	order to pay his employee's wages.
3	76. There was actual injury to the Respondent's clients as they were deprived of the
4	funds they had entrusted to Respondent.
5	77. The presumptive sanction for Respondent's violation of RPC 8.4(b) is disbarment.
6	Violation of RPC 8.4(c)
7	78. By converting and taking client funds to pay his employee, Respondent violated
8	RPC 8.4(c).
9	79. Respondent's conduct involved both dishonesty and deceit and seriously adversely
10	reflects on his fitness to practice.
11	80. ABA Standard §5.11 applies to Respondent's violations of RPC 8.4(c).
12	5.11 Disbarment is generally appropriate when:  (a) a lawyer engages in serious criminal conduct, a necessary element of
13 14	(a) a lawyer engages in serious criminal conduct, a necessary element of which includes intentional interference with the administration of justice, false swearing, misrepresentation, fraud, extortion, misappropriation, or theft; or the sale, distribution or importation of controlled substances; or
15	the intentional killing of another; or an attempt or conspiracy or solicitation of another to commit any of these offenses; or  (b) a lawyer engages in any other intentional conduct involving dishonesty,
16	fraud, deceit, or misrepresentation that seriously adversely reflects on the lawyer's fitness to practice.
17	81. Respondent acted intentionally in appropriating and converting client funds to pay
18	his employee. He intentionally chose the account from which to write the payroll check. He
19	intentionally chose his IOLTA account, knowing that the funds in his IOLTA account belonged
20	to his clients and not to him.
21	82. There was actual injury to the Respondent's clients as they were deprived of the
<ul><li>22</li><li>23</li></ul>	funds they had entrusted to Respondent.
23 24	83. The presumptive sanction for Respondent's violation of RPC 8.4(c) is disbarment.
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- 93. Respondent provided no billing statements during the time period December 1, 2007 October 31, 2008.
- 94. The consulate repeatedly requested that Respondent provide an accounting of their funds and a refund of funds not expended during the contract period. Respondent refused, despite numerous disbursements made from Consulate funds held in his IOLTA account.

## F. Count 6: Violations of RPC 1.15A(e), RPC 1.5(b), and RPC 1.4(a)

### Violation of RPC 1.15A(e)

- 95. Despite multiple requests by the Consulate, Respondent failed to provide any written accounting of the funds belonging to the Consulate for the contract year December 2007 October 31, 2008, thereby violating RPC 1.15A(e).
  - 96. ABA Standard §4.12 applies to Respondent's violation of RPC 1.15A(e):
  - 4.12 Suspension is generally appropriate when a lawyer knows or should know that he is dealing improperly with client property and causes injury or potential injury to a client.
- 97. Respondent acted intentionally in refusing to account to the Consulate for its funds because he was hiding the fact that he had taken all of their funds without entitlement to do so from them. Respondent knew the terms of his contract with the Consulate and deliberately chose to ignore his obligations. Respondent was to provide bi-monthly billing statements indicating the details of hours spent on each case and the remaining account balance of funds. Respondent provided no billing statements for the December 1, 2007 October 31, 2008 contract period. His refusal to provide accountings was intentional because he was hiding from the Consulate the fact that he had taken all of their funds without entitlement to do so.
- 98. There was serious actual harm in that the Consulate never received a billing statement or an accounting, and was unaware that Respondent had converted the entire \$4,000

1	of Consulate funds held in his trust account.
2	99. The presumptive sanction is suspension.
3	Violation of RPC 1.5(b)
4	100. By refusing to respond to the Consulate's requests for information concerning the
5	fees he was charging them, Respondent violated RPC 1.5(b).
6	101. ABA Standard §4.61 applies to Respondent's violation of RPC 1.5(b):
7 8	4.61 Disbarment is generally appropriate when a lawyer knowingly deceives a client with the intent to benefit the lawyer or another, and causes serious injury or potential serious injury to a client.
9	102. Respondent acted knowingly in refusing to supply information about his fees to the
10	Consulate. His refusal to provide the information about his fees enabled him to keep hidden
11	from the Consulate the fact that he had taken their funds without entitlement to do so, thus
12	benefitting himself.
13	103. There was serious injury to the Consulate as they were not only deprived of their
14	funds as a result of Respondent's theft, but by refusing to provide them with information, they
15	were not aware that the theft had even taken place. As a result, they were deprived of the
16	opportunity to seek recourse against Respondent.
17	104. The presumptive sanction is disbarment.
18	Violation of RPC 1.4(a)
19	105. By failing to keep the Consulate informed about the status of their matter and
20	failing to comply with their reasonable requests for information, Respondent violated RPC
21	1.4(a).
22	106. ABA Standard 4.4 applies to Respondent's violation of RPC 1.4(a):
23	4.42 Suspension is generally appropriate when:
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appropriating and taking client funds, Respondent violated RPC 8.4(b) by committing the crime
of theft in the first degree, which is defined in part as wrongfully obtaining or exerting
unauthorized control over the property or services of another or the value thereof, with intent to
deprive him of such property or services.
147. Respondent's theft of client funds reflects adversely on his honesty,
trustworthiness, and fitness as a lawyer.
148. ABA Standard §5.11 applies to Respondent's violations of RPC 8.4(b).
5.11 Disbarment is generally appropriate when:  (a) a lawyer engages in serious criminal conduct, a necessary element of
which includes intentional interference with the administration of justice, false swearing, misrepresentation, fraud, extortion, misappropriation, or theft; or the sale, distribution or importation of controlled substances; or
the intentional killing of another; or an attempt or conspiracy or solicitation of another to commit any of these offenses; or  (b) a lawyer engages in any other intentional conduct involving dishonesty,
fraud, deceit, or misrepresentation that seriously adversely reflects on the lawyer's fitness to practice.
149. Respondent acted intentionally. He knew that the funds on deposit in his IOLTA
account were client funds. He knew that these funds did not belong to him and were not to be
used to pay his business expenses. Respondent intentionally invaded client trust funds in order
to pay his employee's wages.
150. There was actual injury to the Respondent's clients as they were deprived of the
funds they had entrusted to Respondent.
151. The presumptive sanction for Respondent's violation of RPC 8.4(b) is disbarment.
Violation of RPC 8.4(c)
152. By converting and taking client funds to pay his employee, Respondent violated
RPC 8.4(c).
153. Respondent's conduct involved both dishonesty and deceit and seriously adversely

1	been authorized by the Consulate.
2	161. Respondent knew that the altered telephone message slip he provided to the
3	Association was a false statement of material fact.
4	L. Count 12: Violations of RPC 8.1(a), RPC 8.4(b), and RPC 8.4(c)
5	Violation of RPC 8.1(a)
6	162. By knowingly making a false statement of material fact in connection with a
7	disciplinary matter, Respondent violated RPC 8.1(a).
8	163. Respondent's conduct involved both dishonesty and deceit and seriously adversely
9	reflects on his fitness to practice.
10	164. ABA Standard 5.11 applies:
11	5.11 Disbarment is generally appropriate when:  (a) a lawyer engages in serious criminal conduct, a necessary element of
12	which includes intentional interference with the administration of justice, false swearing, misrepresentation, fraud, extortion, misappropriation, or theft; or the sale, distribution or importation of controlled substances; or
14	the intentional killing of another; or an attempt or conspiracy or solicitation of another to commit any of these offenses; or  (b) a lawyer engages in any other intentional conduct involving dishonesty, fraud, deceit, or misrepresentation that seriously adversely reflects on the lawyer's fitness to practice.
16	165. Respondent intentionally submitted the altered document to the Association in
7	order to mislead the Association.
.8	166. There was actual harm to both the Association and to the Consulate. The
.9	Association initially relied on the false statement contained in the message slip and did not learn
20	the truth until disciplinary counsel met with a Consulate representative and reviewed the
21	Consulate's file, which contained a true copy of the actual telephone message.
22	167. The presumptive sanction is disbarment.
23	Violation of RPC 8.4(b)

1	Violation of RPC 8.4(c)
2	174. By altering the telephone message slip and then putting it off as true, Respondent
3	violated RPC 8.4(c) by engaging in conduct involving dishonesty, deceit, or misrepresentation.
4	175. Respondent's conduct seriously adversely reflects on his fitness to practice.
5	176. ABA Standard §5.11 applies:
6 7	5.11 Disbarment is generally appropriate when:  (a) a lawyer engages in serious criminal conduct, a necessary element of which includes intentional interference with the administration of justice,
8	false swearing, misrepresentation, fraud, extortion, misappropriation, or theft; or the sale, distribution or importation of controlled substances; or
9	the intentional killing of another; or an attempt or conspiracy or solicitation of another to commit any of these offenses; or  (b) a lawyer engages in any other intentional conduct involving dishonesty,
10 11	fraud, deceit, or misrepresentation that seriously adversely reflects on the lawyer's fitness to practice.
12	177. Respondent intentionally provided the altered telephone message slip to the
13	Association to misrepresent to the Association the scope of the representation that had been
14	authorized by the Consulate, to injure the Association, and to justify his fees.
15	178. There was serious injury to the Association and to the Consulate as the Association
16	relied on the statements contained in the forged document and had to spend additional time and
17	resources to determine the falsity of the altered message slip.
18	179. The presumptive sanction is disbarment.
	PRESUMPTIVE SANCTION
19	180. Where the Hearing Officer finds multiple ethical violations, the "ultimate sanction
20	imposed should at least be consistent with the sanction for the most serious instance of
21	misconduct among a number of violations." <u>In re Disciplinary Proceeding Against Petersen</u> ,
22	120 Wn.2d 833, 846 P.2d 1330 (1993)(quoting ABA Standards at 6),
23   24	181. The presumptive sanction for Respondent's conduct is disbarment.

1	182. The following aggravating factors set forth in Section 9.22 of the ABA <u>Standards</u>
2	apply in this case:
3	(a) prior disciplinary offensesRespondent received a Reprimand in April 2011 for practicing while suspended;
4	(b) dishonest or selfish motive;
5	(e) bad faith obstruction of the disciplinary proceeding by intentionally
6	failing to comply with rules or orders of the disciplinary agency-failure to file answer to second amended formal complaint as required by ELC
7	10.5(a)] <sup>3</sup> ; (g) refusal to acknowledge wrongful nature of conduct; (i) substantial experience in the practice of lawRespondent was admitted in
8	Washington in 1986;
9	(j) indifference to making restitution.
0	183. ABA Standards § 9.32 sets forth a list of mitigating factors. It appears that no
1	mitigating factors apply in this matter:
2	184. The presumptive sanction is disbarment.
13	RESTITUTION
ا 4	185. Respondent is ordered to pay restitution to the Mexican Consulate of Seattle in the
15	amount of \$12,312.50.
16	186. Respondent's reinstatement to practice is conditioned on his payment in full of the
17	restitution ordered.
18	RECOMMENDATION
ا وا	
20	187. Based on the ABA <u>Standards</u> and the applicable aggravating factors, the Hearing
	Officer recommends that Respondent Rolando Martinez Adame be disbarred.
21   22	188. Reinstatement is conditioned on proof of payment of all restitution ordered as well
23	<sup>3</sup> ELC 10.5(a) provides: "Failure to file an answer as required may be grounds for discipline and for an order of default under rule 10.6." See In re Righter, 992 P.2d 1147, 1149 (Colo. 1999) (lawyer's "total nonparticipation in these proceedings demonstrates a bad faith obstruction of the disciplinary process").

1	as payment of all costs associated with this matter.
2	DATED this 27 day of MARCH, 2012.
3	Chtly G/Mo
4	Anthony Angelo Russo, Hearing Officer
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8	CERTIFICATE OF SERVICE
9	I certify that I caused a copy of the Office of Dissiplines Council and to be mailed
10	to be delivered to the Office of Disciplinary Counsel and to be mailed
11	postage prepaid on the day of Mrch , Tay
12	Clerk/Counsel to the Disciplinary Board
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# BEFORE THE DISCIPLINARY BOARD OF THE WASHINGTON STATE BAR ASSOCIATION

In re

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ROLANDO MARTINEZ ADAME,

Lawyer (Bar No. 16006).

Proceeding No. 11#00011

SECOND AMENDED FORMAL COMPLAINT

Under Rule 10.3 of the Rules for Enforcement of Lawyer Conduct (ELC), the Washington State Bar Association (the Association) charges the above-named lawyer with acts of misconduct under the Rules of Professional Conduct (RPC) as set forth below.

#### ADMISSION TO PRACTICE

 Respondent Rolando Martinez Adame was admitted to the practice of law in the State of Washington on June 9, 1986.

#### **FACTS RELATING TO COUNT 1**

- 2. For approximately ten years, Respondent has been retained by the Mexican Consulate in Seattle ("Consulate") to provide legal services to Mexican nationals residing in Washington State.
  - 3. Each year, Respondent and the Consulate entered into an agreement that spelled out

Second Amended Formal Complaint
Page 1

WASHINGTON STATE BAR ASSOCIATION 1325 4th Avenue, Suite 600 Seattle, WA 98101-2539 (206) 727-8207

1	the duties and relationship of the parties.
2	4. In or about October 2005, the Consulate and Respondent entered into an agreement
3	for Respondent to provide legal services to Mexican nationals at the rate of \$225 per hour for
4	the time period October 2005 through September 2006.
5	5. The Consulate agreed to pay Respondent \$5,000 as an advance fee deposit for the
6	legal services he was to provide to Mexican nationals.
7	6. On or about December 14, 2005, the Consulate paid Respondent the \$5,000
8	advance fee deposit.
9	7. Respondent deposited the \$5,000 advance fee deposit into US Bank account #1615.
10	8. US Bank account #1615 was used solely for Consulate funds.
11	9. On or about May 1, 2006, Respondent submitted a billing statement to the
12	Consulate.
13	10. The billing statement showed a balance on deposit of \$5,000 and no charges for
14	legal services.
15	11. On or about June 1, 2006, Respondent submitted a billing statement to the
16	Consulate.
17	12. The billing statement showed a balance on deposit of \$5,000 and no charges for
18	legal services.
19	13. On or about July 3, 2006, Respondent submitted a billing statement to the
20	Consulate.
21	14. The billing statement showed a balance on deposit of \$5,000 and charges of
22	\$112.50.
23	15. On or about July 3, 2006, Respondent submitted a second billing statement to the
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1	Consulate.
2	16. The billing statement showed charges for legal services during the month of July
3	2006 totaling \$675.
4	17. On or about August 1, 2006, Respondent submitted a billing statement to the
5	Consulate.
6	18. The August 1, 2006 billing statement showed charges for legal services for the
7	month totaling \$900.
8	19. As of September 2006, the last month of the contract period, Respondent had billed
9	the Consulate and earned a total of \$1,687.50 in legal fees.
10	20. The balance of funds on deposit in account #1615 as of September 1, 2006, was
11	\$5,000.
12	21. The bank statement for account #1615 showed that no funds had been withdrawn
13	from the account until September 1, 2006.
14	22. On September 1, 2006, Respondent transferred \$2,000 from account #1615 to his
15	operating account for his own use.
16	23. On or about September 8, 2006, Respondent wrote a check for \$112.50 to himself
17	from account #1615.
18	24. The check is dated July 31, 2006 and indicates it is for July.
19	25. The check for \$112.50 was deposited into Respondent's operating account on or
20	about September 8, 2006.
21	26. On September 8, 2006, Respondent transferred \$2,500 from account #1615 to his
22	operating account for his own use.
23	27. On October 30, 2006, the remaining balance of funds in account#1615 was
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1	38. US Bank account #8989 is Respondent's operating account and is not a trust
2	account.
3	39. For the months November and December 2006 and January 2007, Respondent
4	billed the Consulate \$1,575 for services performed on behalf of Mexican nationals.
5	40. On or about March 26, 2007, the Consulate asked Respondent to go with Dr. Rosa
6	Martinez, a Mexican national, to a hearing.
7	41. On April 30, 2007, Respondent sent a bill to the Consulate for \$731.25 for his work
8	on the Martinez matter.
9	42. On or about July 14, 2007, Respondent met with Roberto Caldera Arroyo of the
10	Consulate.
11	43. Respondent was instructed to stop all work on the Martinez matter.
12	44. In or about August, 2007, Respondent submitted a billing statement to the
13	Consulate in the amount of \$1,350.
14	45. On or about September 7, 2007, Respondent submitted a billing statement to the
15	Consulate in the amount of \$1,237.50
16	46. At the end of the contract period, \$105.75 of the Consulate's funds remained in
17	Respondent's operating account.
18	47. Respondent did not refund the \$105.75 to the Consulate at the end of the contract
19	period.
20	48. Respondent kept the remaining funds for his own use.
21	COUNT 2
22	49. By failing deposit the \$5,000 advance fee deposit into a trust account, Respondent
23	violated RPC 1.15A(c)(1).
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1	83. On December 17, 2008, Patricia Morales, Mexican Consul, wrote to Respondent
2	requesting that he return to the Consulate any funds not used during the contract period, plus
3	interest.
4	84. On or about April 17, 2009, Respondent wrote to the Consulate, indicating that al
5	of the money for the year 2008 had been used on the Dr. Rosa Martinez case and that there
6	were no remaining funds.
7	85. On April 17, 2009, Acting Consul Marisela Quijano wrote to Respondent, agair
8	requesting a return of funds not expended during the contract period.
9	86. This letter was delivered by hand to Respondent's office.
10	87. Respondent did not respond to this letter.
11	88. On April 28, 2009, Ms. Quijano again wrote to Respondent, asking him to explain
12	what services he had provided between December 1, 2007 and December 1, 2008, and for
13	whom, and why he had not provided accountings as required by the contract.
14	89. In her letter, Ms. Quijano stated that the Martinez case had not been authorized for
15	funding after July 2007.
16	90. Respondent did not respond to this letter.
17	91. Respondent was not authorized to spend any of the 2007-2008 advance fee on the
18	doctor's case.
19	92. Respondent did not earn the \$4,000 advance fee or any part thereof.
20	93. Respondent has still not provided the Consulate with a written accounting of how
21	these funds were used despite the provision in his contract that he do so and the Consulate's
22	repeated requests.
23	94. Respondent has also not returned any of the funds to the Consulate, despite its
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1	request that he do so.
2	COUNT 6
3	95. By failing to provide a written accounting of funds belonging to the Mexican
4	Consulate, despite multiple requests from the Consulate for an accounting, Respondent
5	violated RPC 1.15A(e) and/or RPC 1.5(b) and/or RPC 1.4(a).
6	COUNT 7
7	96. By failing to refund to the Consulate advance fees that he had not billed for and/or
8	not earned, Respondent violated RPC 1.15A(f)
9	COUNT 8
10	97. By failing to maintain the \$4,000 in his trust account until any dispute over the
11	funds was resolved and/or by failing to take reasonable action to resolve the dispute,
12	Respondent violated RPC 1.15A(g).
13	COUNT 9
14	98. By failing to provide the Consulate with a bill and/or other document notifying it of
15	his intent to pay himself claimed earned fees, prior to taking those fees, Respondent violated
16	RPC 1.15A(h)(3).
17	COUNT 10
18	99. By using and/or converting \$4,000 in clients funds without entitlement and for his
19	own use, Respondent violated RPC 1.15A(b) and/or RPC 8.4(b) and/or RPC 8.4(c).
20	COUNT 11
21	100. By using and/or converting \$508.72 in client funds without entitlement and for
22	his own use by writing a payroll check to his employee, Respondent violated RPC 1.15A(b)
23	and/or RPC 8.4(b) and/or RPC 8.4(c).
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1	FACTS RELATING TO COUNT 12
2	101. On September 29, 2009, the Consulate filed a grievance with the Association.
3	102. On February 17, 2010, in response to a request by the Association, Respondent
4	faxed to the Association various documents.
5	103. Included among the documents Respondent provided to the Association was a
6	copy of a telephone message slip dated March 26, 2007.
7	104. The telephone message slip indicated that Jose Rios of the Mexican Consulate
8	had telephoned Respondent.
9	105. Someone in Respondent's office spoke with Mr. Rios and wrote down what Mr.
10	Rios had said.
11	106. The telephone message slip reflected the Consulate's instructions to Respondent
12	regarding the Dr. Martinez case.
13	107. The telephone message, taken by one of Respondent's staff members, read:
14	Mr. Rios from the Consulate called re: Dr. Martinez – they have rec'd TC from Dr. stating that she's made contact w/you and has advised you of upcoming court
15	in May – Mr. Rios would like you to attend this court and then document your opinions of what has happened and what the outcome may be – after that they
16	w/consider what to do.
17	108. The Association received a different copy of the same telephone message slip
18	from the files of the Mexican Consulate.
19	109. The copy of the telephone message slip the Association received from the
20	Consulate included three additional lines of text.
21	110. The additional lines of text read: "After that they w/consider what to do on their
22	part \ If you wish to pursue that w/strictly be between you and Dr. Martinez and they w/not
23	consider that the Consultants [sic] cost." (emphasis added).
24	111. Respondent offered and put off to the Association as true an altered version of